

Office of Government and Community Relations

# 2011 Regular Legislative Session Briefing – March 2, 2011

- Most recent economic consensus reporting predicts a state budget deficit between \$260 million and \$450 million.
- FY 12 Department of Finance and Administration (DFA) and Legislative Finance Committee (LFC) budget recommendations:
  - > <u>DFA Department of Finance and Administration Recommendation</u>:
    - Formula fully funded \$7,453,691
    - Instruction and General (I&G) budget recommendation start from FY11 revenue consensus allotment reductions as the new base.
      - Main Campus reduced by 2.3%
      - Health Sciences Center reduced by 3%
        - Tobacco Settlement reduced 0% (Funds both I&G and RPSPs)
      - Tuition Credit for both resident and non-resident -3%
    - Tuition Waivers

- 100% Non-Discrimination Waiver
- 50% Part time
- Special Projects Cuts ranged from 3% to elimination
- ERB Employer/Employee swap of 2.00% on top 1.5%
  Hold Public School Teachers harmless
- Equipment Renewal and Replacement (ER&R) Maintain at current level.

#### LFC - Legislative Finance Committee Recommendation:

- Formula Funds Enrollment Growth only \$6,096,118
- Instruction and General (I&G) budget recommendation start from FY11 revenue consensus allotment reductions as the new base.
  - Main Campus reduced by 3.8%
  - Health Sciences Center 0.9%
    - Tobacco Settlement reduced by 36.2% (Funds both I&G and RPSPs)
- Tuition Credit
  - In-state 3.1%, Average full-time student will pay \$100.00 more a semester
  - Out-of-state 9.5%
- Tuition Waivers Pro-rated amount of the tuition waivers cut \$2,274,338
- Special Projects Cuts ranged from 5 to elimination based on various LFC criteria
- ERB Employer/Employee swap of 1.75% on top of the 1.5%
- Equipment Renewal and Replacement (ER&R) eliminated from the funding formula and deletes funding for FY 12

> <u>HAFC - House Appropriations and Finance Committee</u>:

Budget hearing for higher education department and institutions was on Thursday, February 10<sup>th</sup>, both the DFA and LFC presented their proposed budgets to the committee, and the institutions had an opportunity to express their concerns. UNM made the following comments:

- Support the DFA recommendation
- Request flexibility between RPSPs and Instruction and General (I&G)
- The University administration supports a strong and solvent retirement fund for our educational retirees and plans to continue to engage during this session in the debate over ERB contributions and distribution
- Strongly recommends the development of 3 new funding formulas, one for two-year institutions and one for research and comprehensive institutions, which differentiate between the missions of the different institutions in New Mexico rather than the current one-size-fits-all formula
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- > <u>HAFC created a Higher Education Sub-Committee</u>:
  - Fully funded the Formula
  - Instruction and General (I&G):
    - Main Campus reduced by 3.3%
    - Health Sciences Center reduced by 1.0%
      - Tobacco Settlement reduced by 36.2% (Funds both I&G and RPSPs)
    - Tuition Credit Adopted LFC recommendation:
      - In-state 3.1%
      - Out-of-state 9.5%
  - Tuition Waivers:
    - Adopted from the DFA recommendation, 100% reduction to the part-time waiver (overall to higher education \$12.2 million)
    - Adopted from the LFC recommendation, reductions to the non-discrimination waiver (overall to higher education \$4.2 million)
  - Special Projects, closely resembles the LFC recommendation:
    - Main Campus reduced by 19.1%
    - HSC reduced by 14.4%
  - ERB Adopted LFC recommendation, Employer/Employee swap of 1.75% on top of the 1.5%
  - Equipment, Renewal & Replacement (ER&R) adopted the DFA Maintain at current level
- The HAFC recommendations have been formally adopted by the full committee and HB 2, the General Appropriation Act, has been sent to House floor to be heard and voted on.
  - HAFC passed HB 2 on February 18<sup>th</sup> and sent to the House floor to be voted on, the bill was not heard and was referred back to HAFC. HAFC voted on and passed out HB 2 on February 26<sup>th</sup> where it was sent back to the floor. It is currently sitting on the House Temporary Calendar.
- Senate Finance Committee (SFC) Proposed Budget:
  - Higher Education budget hearing was on February 1<sup>st</sup> at 1:30 p.m.

• Legislation

## Lottery Impacting Legislation:

| <u>HB 62</u>  | O'Neill | EXTEND LOTTERY<br>SCHOLARSHIP<br>APPLICATION TIME      | HPREF [2]<br>HCPAC/HEC-<br>HCPAC [9] DP-HEC<br>[21] DP [22]<br>PASSED/H (68-0)<br>[16] SEC/SFC-SEC<br>[20] ref<br>SEC/SJC/SFC-SEC<br>[22] DP-SJC | RELATING TO HIGHER EDUCATION;<br>EXTENDING THE TIME FOR APPLYING FOR<br>A LEGISLATIVE LOTTERY SCHOLARSHIP.  |
|---------------|---------|--|--|---|
| <u>SB 226</u> | Payne   | LEGISLATIVE<br>LOTTERY TUITION<br>ACT                  | [2] SEC/SJC/SFC-<br>SEC [16] DNP-<br>CS/DP-SJC   | RELATING TO HIGHER EDUCATION;<br>ENACTING THE LEGISLATIVE LOTTERY<br>TUITION ACT; PROVIDING FOR TUITION<br>ASSISTANCE FOR COMPLETION OF AN<br>EDUCATIONAL PROGRAM; REQUIRING<br>THAT TUITION ASSISTANCE BECOME A<br>DEBT TO THE STATE IF A STUDENT DOES<br>NOT MAINTAIN ACADEMIC AND OTHER<br>ELIGIBILITY OR DROPS OUT OF COLLEGE<br>BEFORE GRADUATION; PROVIDING<br>LIMITATIONS AND EXCEPTIONS;<br>REPEALING PROVISIONS PERTAINING TO<br>LEGISLATIVE LOTTERY SCHOLARSHIPS;<br>AMENDING, REPEALING, ENACTING AND<br>RECOMPILING SECTIONS OF THE NMSA<br>1978. |
| <u>SB 292</u> | Ingle   | LIMIT TUITION<br>INCREASE FOR<br>LOTTERY<br>RECIPIENTS | [2]SEC/SJC/SFC-<br>SEC [12] DP-SJC<br>[26] DP-SFC  | RELATING TO HIGHER EDUCATION;<br>LIMITING TUITION INCREASES FOR<br>LOTTERY TUITION SCHOLARSHIP<br>RECIPIENTS.   |

#### > Retirement Issue:

DFA recommendation: Keep 2009 1.5% employee increase in place and add another 2% increase to the employee by reducing the employer contribution by 2%. Teachers are held harmless.

LFC recommendation: Add a 1.75% on top of the 1.5%, and does not hold the teachers harmless.

Decreases in the 2009 federal tax code offset the 1.5% employee increase over 2 years (FY10 & FY11), but will not offset that increase going forward in FY12. Therefore, this will be a true decrease in FY12. By adding another 1.75% or 2% to the employee contribution this will result in a 3.25% or 3.5% decrease in salary & benefits.

The University administration supports a strong and solvent retirement fund for our educational retirees. We plan to engage during this session in the debate over ERB contributions and distribution.

- We have worked with the ERB and support the December 22<sup>nd</sup> ERB board recommendations, which is reflected in SB 265, Education Retirement Contributions, sponsored by Senator Asbill, increasing the employee amount .125% each year for 4 years totaling a .5% increase.
- We do not support the DFA recommended 2% or LFC recommend 1.75% increase above this bill. These recommendations could mean a 4% or 3.75% decrease to salaries and benefits:
  - a. DFA: 1.5% + 2% + .5% = 4%
  - b. LFC: 1.5% + 1.75% + .5% = 3.75%

The bottom line is that employees would like to see all possible scenarios to make the General Fund solvent without having to reduce salary and benefits.

| Benefits 1    | Benefits Related (Employment): |  |   |  |  |
|---------------|--------------------------------|--|---|--|--|
| <u>HB 129</u> | Varela                         | RETURNING<br>EDUCATIONAL<br>RETIREE<br>PAYMENTS        | [3] HEC/HAFC-HEC<br>[18] DP/a-HAFC [26]<br>DP [27] PASSED/H<br>(66-0) [22]<br>SEC/SFC-SEC- DP-<br>SFC | RELATING TO EDUCATIONAL RETIREMENT;<br>REQUIRING RETIRED MEMBERS WHO<br>RETURN TO WORK TO MAKE CERTAIN<br>PAYMENTS TO THE EDUCATIONAL<br>RETIREMENT FUND; REDUCING THE<br>PAYMENTS MADE TO THE FUND BY THE<br>LOCAL ADMINISTRATIVE UNITS THAT<br>EMPLOY RETIRED MEMBERS. |  |
| <u>HB 133</u> | Stewart                        | DELAY<br>EDUCATIONAL<br>RETIREMENT<br>CONTRIBUTIONS    | [3] HLC/HEC-HLC<br>[13] DP-HEC [32]<br>DP   | RELATING TO EDUCATIONAL RETIREMENT;<br>DELAYING EMPLOYER CONTRIBUTION<br>INCREASES FOR EDUCATIONAL<br>RETIREMENT.  |  |
| <u>HB 251</u> | Stewart,<br>Ingle              | AMEND CERTAIN<br>RETIREMENT<br>ACTS                    | [9] HLC/HHGAC-<br>HLC   | RELATING TO PENSIONS; AMENDING THE<br>PUBLIC EMPLOYEES RETIREMENT ACT AND<br>THE EDUCATIONAL RETIREMENT ACT;<br>REDUCING COST-OF-LIVING ADJUSTMENTS<br>AND INCREASING AGE AND SERVICE<br>REQUIREMENTS FOR RETIREMENT OF<br>CERTAIN LEGISLATORS AND EMPLOYEES.            |  |
| HB 628        | Bratton                        | CONTRIBUTION<br>RATE CHANGES<br>IN RETIREMENT<br>PLANS | [24] not prntd-HRC<br>[32] w/drn - HAFC<br>[33] DNP-CS/DP-T   | RELATING TO THE PUBLIC PEACE,<br>HEALTH, SAFETY AND WELFARE;<br>CHANGING THE EMPLOYER AND<br>EMPLOYEE CONTRIBUTION RATES IN<br>CERTAIN RETIREMENT PLANS.   |  |

### > Retirement and HR Related Impacting Legislation:

| <u>SB 248</u> | Ingle  | CHANGE PUBLIC<br>RETIREE<br>CONTRIBUTIONS  | [2] SPAC/SFC-SPAC<br>[16] DP/a-SFC | RELATING TO PUBLIC EMPLOYEE<br>RETIREMENT; CHANGING THE EMPLOYER<br>AND EMPLOYEE CONTRIBUTION RATES IN<br>CERTAIN RETIREMENT PLANS. |
|---------------|--------|--|------------------------------------|---|
| <u>SB 265</u> | Asbill | EDUCATIONAL<br>RETIREMENT<br>CONTRIBUTIONS | [2] SEC/SFC-SEC<br>[5] DP-SFC      | RELATING TO EDUCATIONAL RETIREMENT;<br>ADJUSTING THE EMPLOYER AND EMPLOYEE<br>CONTRIBUTION RATES.                                   |

| Employ        | Employment Related (Non-Benefits Related): |   |  |   |  |  |
|---------------|--|---|--|---|--|--|
| HB 59         | Stewart                                    | UNEMPLOYMENT<br>CONTRIBUTION<br>TEMPORARY<br>SCHEDULE     | HPREF [2]<br>HCPAC/HLC-<br>HCPAC [18] DNP-<br>CS/DP-HLC [31]<br>DP/a [32]<br>PASSED/H (59-9)<br>[25] SPAC/SFC-<br>SPAC | RELATING TO UNEMPLOYMENT<br>COMPENSATION; ESTABLISHING A<br>TEMPORARY SCHEDULE FOR<br>CONTRIBUTIONS.  |  |  |
| HB 60         | Rehm                                       | NO "GOLDEN<br>PARACHUTE"<br>FOR SOME<br>EMPLOYEES         | HPREF [2]<br>HLC/HHGAC-HLC<br>[11] w/o rec-<br>HHGAC- w/drn-HJC  | RELATING TO PUBLIC EMPLOYERS,<br>INCLUDING STATE AGENCIES,<br>EDUCATIONAL INSTITUTIONS AND<br>SCHOOLS; PROHIBITING THE AWARD OF A<br>"GOLDEN PARACHUTE" OR OTHER<br>EXTRAORDINARY BENEFIT TO A PUBLIC<br>EMPLOYEE WHO RESIGNS OR IS<br>TERMINATED FOR CAUSE.  |  |  |
| <u>HB 404</u> | Begaye                                     | HIGHER<br>EDUCATION<br>EMPLOYMENT<br>BACKGROUND<br>CHECKS | [17] HLC/HEC-HLC   | RELATING TO HIGHER EDUCATION;<br>PROVIDING FOR BACKGROUND CHECKS OF<br>APPLICANTS FOR EMPLOYMENT; ALLOWING<br>INSTITUTIONS OF HIGHER EDUCATION TO<br>CONDUCT EMPLOYEE BACKGROUND<br>CHECKS.   |  |  |
| HJR 19        | James                                      | EMPLOYEE<br>REPRESENTED<br>SECRET BALLOT<br>VOT, CA       | [10]<br>HLC/HJC/HVEC-<br>HLC   | PROPOSING TO AMEND THE CONSTITUTION<br>OF NEW MEXICO TO PROVIDE THAT THE<br>RIGHT TO VOTE BY SECRET BALLOT FOR<br>EMPLOYEE REPRESENTATION IS<br>FUNDAMENTAL AND SHALL BE<br>GUARANTEED WHERE LOCAL, STATE OR<br>FEDERAL LAW PERMITS OR REQUIRES<br>ELECTIONS, DESIGNATIONS OR<br>AUTHORIZATIONS FOR EMPLOYEE<br>REPRESENTATION. |  |  |
| SB 52         | Fischman                                   | ELECTRONIC<br>COPIES OF<br>PUBLIC RECORDS                 | SPREF [1]<br>SPAC/SJC-SPAC [2]<br>DNP-CS/DP-SJC [5]<br>DP [12] PASSED/S<br>(39-0) [20]<br>HCPAC/HJC-<br>HCPAC          | RELATING TO PUBLIC RECORDS; PROVIDING<br>FOR DELIVERY OF COPIES OF PUBLIC<br>RECORDS IN ELECTRONIC FORMAT.  |  |  |

| SB 72         | Keller          | EMPLOYEE<br>CREDIT<br>INFORMATION<br>PRIVACY ACT       | SPREF [1]<br>SCORC/SJC-SCORC   | RELATING TO CONSUMER CREDIT<br>INFORMATION; PROHIBITING EMPLOYERS<br>FROM USING AN EMPLOYEE'S OR<br>PROSPECTIVE EMPLOYEE'S CREDIT<br>INFORMATION AS A BASIS FOR<br>EMPLOYMENT, RECRUITMENT, DISCHARGE<br>OR COMPENSATION WITH SOME  |
|---------------|-----------------|--|--------------------------------|---|
|               |                 |  |                                | EXCEPTIONS; PROVIDING NOTICE TO<br>EMPLOYEES OR PROSPECTIVE EMPLOYEES<br>WHEN CREDIT INFORMATION IS USED BY<br>EMPLOYERS OR PROSPECTIVE EMPLOYERS<br>AS A BASIS FOR EMPLOYMENT,<br>RECRUITMENT, DISCHARGE OR<br>COMPENSATION.   |
| SB 251        | Beffort         | UNEMPLOYMENT<br>COMPENSATION<br>BENEFIT<br>CALCULATION | [2] SPAC/SFC-SPAC              | RELATING TO UNEMPLOYMENT<br>COMPENSATION; PROVIDING THAT CERTAIN<br>BASE PERIOD WAGES SHALL BE EXCLUDED<br>IN THE CALCULATION OF THE WEEKLY<br>BENEFIT AMOUNT; PROVIDING THAT THE<br>ACCOUNTS OF CERTAIN BASE-PERIOD<br>EMPLOYERS SHALL NOT BE CHARGED FOR<br>BENEFITS PAID TO AN INDIVIDUAL WHO<br>LEFT THE EMPLOYMENT UNDER CERTAIN<br>CONDITIONS; PROVIDING THAT CERTAIN<br>PENSION PAYMENTS BE DEDUCTED FROM<br>BENEFITS; PROVIDING BENEFIT ELIGIBILITY<br>CONDITIONS FOR CERTAIN LEGISLATIVE<br>SESSION EMPLOYEES. |
| <u>SB 400</u> | Ortiz y<br>Pino | POST-<br>SECONDARY<br>ASSISTANTS AS<br>EMPLOYEES       | [5] SEC/SFC-SEC<br>[16] DP-SFC | RELATING TO CERTAIN PUBLIC POST-<br>SECONDARY EDUCATIONAL INSTITUTIONS;<br>PROVIDING THAT, EXCEPT AS OTHERWISE<br>PROVIDED BY LAW, INDIVIDUALS<br>EMPLOYED AS GRADUATE ASSISTANTS,<br>TEACHING ASSISTANTS, RESEARCH<br>ASSISTANTS AND PROJECT ASSISTANTS BY<br>THE INSTITUTIONS SHALL BE CONSIDERED<br>EMPLOYEES FOR ALL PURPOSES.  |

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